Impaired Waters Listings & Permit Limits

Government Affairs Seminar, Feb. 16, 2022
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What we'll cover

- 1) How waterbodies are assessed & listed
- 2) Proposed rules on Waterbody Assessments using biology
- 3) How much does being on the IW list matter to permit limits?
 - Permit calculations mostly separate from IW listings
 - New dischargers some restrictions
 - TMDLs may provide relief

- Why does the state assess surface waters?
 - Protect people.



Protect the environment.



- · Clean Water Act requirements.
- State water quality requirements.



DNR Mission:

"To protect and enhance our natural resources..."

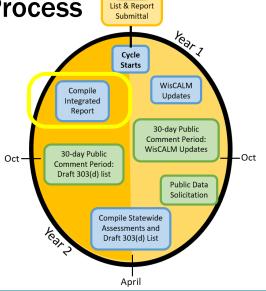
"To provide a healthy, sustainable environment and a full range of outdoor opportunities."

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Waterbody Assessment Process

- When does the state assess surface waters?
 - Occurs in 2-year cycles
 - · Cycle named for year of list submittal to EPA: 2022
 - Year 1: prepare
 - Methodology update
 - Collect data
 - Data cleanup
 - Year 2: draft & review assessments



April 1st

Where does the water quality data come from?









Groups



Colleges and Universities

Conservation Groups

Surface Water Integrated **Monitoring System** (SWIMS)

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Waterbody Assessment Process

What do we assess?

Chemical & Physical

- □ Total Phosphorus
- □ Dissolved Oxygen
- □ Chloride



- □ Temperature
- □ Bacteria
- □ Toxins
- □ and more (see WisCALM)

Biological Populations

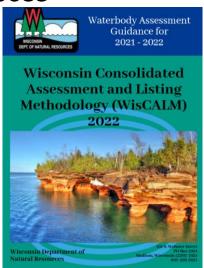
- □ Fish
- □ Aquatic insects ('bugs')
- □ Algae
- □ Plants



How do we assess?

Specifics in WisCALM:

- ► Time window used;
- Minimum number of samples needed;
- Automated assessments by station and assessment unit.

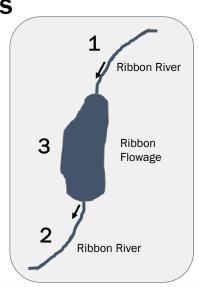


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Waterbody Assessment Process

- · How do we quantify assessments?
 - ► Assessment Units (AUs)
 - ► Ribbon River = 2 AUs
 - ► Ribbon Flowage = 1 AU
 - **▶** Pollutant Listings
 - ► AUs can have multiple pollutant listings



How do we categorize listings and AUs?

Impaired

- Impaired Waters List (IWL)
- Waters with identified issues, but no restoration plan.

Restoration

- [In] Restoration Waters List (RWL)
- A restoration plan completed; water still has pollution issues.

Healthy

- Healthy Waters List (HWL)
- Waters where one measure showed good conditions (none show impairment).

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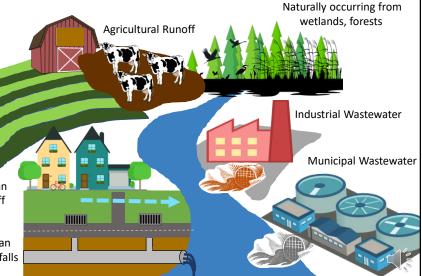
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Impaired waters are addressed with TMDLs: Total Maximum Daily Load analysis

- A framework for watershed restoration
- TMDLs address pollution from many different sources
- Most are done for phosphorus, TSS

Unpermitted urban stormwater runoff

Permitted urban stormwater outfalls (MS4)



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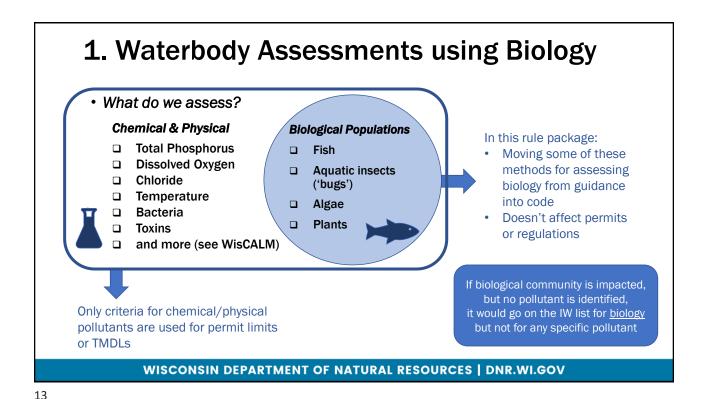
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Two proposed rules related to Assessments

- 1. Waterbody Assessments using biology
- 2. A process for developing site-specific criteria for phosphorus (SSC for P)
- These were submitted to the legislature recently for consideration



2. Process for developing site-specific P criteria

Monitoring:
Biology & water quality

Analysis:
Is a higher or lower SSC warranted?

Department review

SSC Promulgation

SSC becomes new criterion for permit limit calculation

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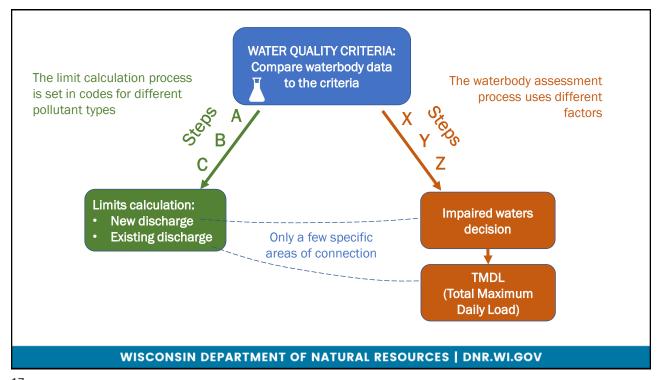
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Permit calculations are separate from the Impaired Waters (IW) list

- Permit limits are either technology-based or water quality-based
 - Technology-based are not related to water quality
 - · Water quality-based are derived from criteria or TMDLs
- Impairment listing is a separate process from permit limit calculation, and only affects permits in a few very specific ways



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New dischargers & the IW list

- Federal regs* do not allow a new discharge to an IW unless there is a TMDL and available reserve capacity
- Similar state regs for phosphorus, with a little more flexibility.**
 A new discharger to an IW must show:
 - There is a TMDL with available reserve capacity OR
 - The new discharge will be offset by other reductions, or
 - The new discharge will improve water quality
 - For a proposed new phosphorus discharge, limits are typically set below criteria to improve water quality

*40 CFR 122.4(i)

** NR 217.13(8)

Existing Dischargers

Phosphorus mass limits

 If the waterbody is listed as impaired for phosphorus, mass limits will be added to the permit (already included in most permits)

TMDLs→ Possible permit relief

- Because a TMDL accounts for both point source & nonpoint source pollution reductions...
- This can result in less-stringent limits than permittees may otherwise get without a TMDL
- Example: Wisconsin River TMDL: without the TMDL most would've gotten .1 mg/L for middle/lower river, but with the TMDL mass limits average around .3 mg/L

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Recap

- 1) Waterbodies are assessed every 2 years for both chemical/physical pollutants and biology
- 2) Proposed rules move the methods for assessing biology from guidance into code, but don't affect permit limits
- 3) Permit calculations are mostly separate from the IW list. It only affects permits in a few specific ways:
 - · New dischargers some restrictions
 - Existing dischargers mass limits for phosphorus
 - TMDLs may provide relief



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